



POOLE CHARTER TRUSTEES 2024/25

Internal Audit

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A. Executive Summary

The control framework is the system of risk management, internal control and governance put in place by management to ensure that objectives are achieved, waste and inefficiency is minimised and to prevent and detect fraud and corruption.

The objectives of the audit were to provide assurance that the control framework is appropriate and that the controls and processes are operating effectively in the Bournemouth Charter Trustees as outlined in the Annual Governance & Accountability Return (AGAR) 2024/25 for the internal control objectives detailed on the following page.

For the avoidance of doubt, reference in this paper to Charter Trustee is to be interpreted as reference to the Charter Trustee body.

Eleven recommendations were made in the 2023/24 audit report, the current status of these recommendations is shown in the table below:

	High	Medium	Low	Total
Implemented	0	1	1	2
Not Implemented	0	3	3	6*
Superseded	3	0	0	3
Total	3	4	4	11

*These recommendations have been reiterated/updated in this report as appropriate.

Where weaknesses in the control framework are identified, recommendations have been made for improvement and are detailed in Section B of this report.

We undertake our work on a risk and sample basis in line with Public Sector Internal Audit Standards and as such we do not test all internal controls nor identify all areas of control weakness, fraud or irregularity, however, any issues identified during the course of our work are reported to management.

Audit Opinions:	Audit Opinions:					
Substantial Assurance	Controls were in place for the full financial year and were operating consistently and effectively. There is a sound control framework which is designed to achieve the service objectives, with key controls being consistently applied.					
Reasonable Assurance	Controls were in place for the full financial year and were generally operating effectively. Whilst there is basically a sound control framework, there are some weaknesses which may put service objectives at risk.					
Partial Assurance	Controls were only operating effectively for part of the financial year. There are weaknesses in the control framework which are putting service objectives at risk.					
Minimal Assurance	Controls were not operating during the financial year. The control framework is generally poor as such service objectives are at significant risk.					

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AGAR Internal Control Objective	2024/25 Internal Audit Opinion on the operation of the control framework throughout the financial year	2024/25 AGAR opinion	2024/25 recommendations made
A) Appropriate accounting records have been properly kept throughout the financial year.	Substantial	Yes	None
B) This authority complied with its financial regulations, payments were supported by invoices, all expenditure was approved and VAT appropriately accounted for.	Reasonable	Yes	2 Medium, 3 Low
C) This authority assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these.	Reasonable	Yes	1 Medium
 D) The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate. 	Reasonable	Yes	1 Medium, 1 Low
 Expected income was fully received, based on correct prices, properly recorded, and promptly banked; and VAT appropriately accounted for. 	Substantial	Yes	None
F) Petty Cash payments were properly supported by receipts; all petty cash expenditure was approved and VAT appropriately accounted for.	N/A	N/A	N/A
G) Salaries to employees and allowances to members were paid in accordance with the authority's approvals, and PAYE and NI requirements were properly applied	Substantial	Yes	None
H) Asset and investment registers were complete and accurate and properly maintained.	Reasonable	Yes	1 Medium, 1 Low
I) Periodic bank account reconciliations were properly carried out during the year.	Reasonable	Yes	1 Low
J) Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.	N/A	N/A	N/A
 K) If the authority certified itself as exempt from a limited assurance review in 2023/24, it met the exemption criteria and correctly declared itself exempt. 	N/A	N/A	N/A
L) The authority published the required information on a website / webpage up to date at the time of the internal audit in accordance with the relevant legislation.	Reasonable	Yes	1 Low
M) In the year covered by this AGAR, correctly provided for the period for the exercise of public rights as required by the Accounts and Audit Regulations.	Substantial	Yes	None
N) The authority complied with the publication requirements for the 2023/24 AGAR.	Substantial	Yes	None
O) Trust funds (including charitable) - the Council met its responsibilities as a trustee.	N/A	N/A	N/A
Internal Control Objectives outside the AGAR requirements	· · · · · · · · · · · · · · · · · · ·		· ·
Other issues – Consideration of Service Level Agreement			1 Low
Total recommendations			13 Recs (5 Medium, 8 Low)

Summary of Findings:
High Priority
None Identified.
Medium Priority
<u>Value for Money:</u> Financial Regulations does not detail how to evaluate estimates or quotes, additionally the £100 limit to obtain three quotes should be reviewed (R1) <u>Purchase order Log:</u> No log of purchase orders raised is now maintained. Sample testing indicated that purchase orders are not always being raised. (R2) <u>Insurance:</u> Recharges have not been reviewed since 2019 (R6) <u>Reserves:</u> There are high levels of reserves (R8). <u>Asset Register:</u> Erroneous changes to the asset register have been carried out (R9)
Low Priority
Invoice Details: Unable to reclaim VAT where incorrect recipient name and address details do not match the legal entity, in this case Poole Charter Trustees (R3) Selection of Venues and Suppliers: There are no agreed policies/ procedures on how these should be selected and approved (R4) Handbook: No details relating to out-of-pocket expenses have been included (R5) Budget Overspend: _Authorisation not being sought prior to overspend on budget (R7) Asset Valuation Schedule: There is no asset valuation schedule in place (R10) Bank Reconciliation: Q3 Bank reconciliation not approved (R11) Publication Scheme: Decision not to publish certain items has not been formalised (R12). Service Level Agreement: Not in place (R13).

Recommendation Priority Ratings:	
	High Priority recommendations have actual / potential critical implications for the achievement of the Charter Trustee's objectives and/or a major effect on delivery.
High Priority	Agreed actions should be urgently implemented by the Charter Trustee and the associated risk(s) added to the Charter Trustee Risk Register.
	Recommendations will be followed-up by Internal Audit as part of the next audit review.
	Medium Priority recommendations have actual / potential significant implications for the achievement of the Charter Trustee's objectives and/or a significant effect on delivery.
Medium Priority	Agreed actions should be implemented by the Charter Trustee and formal consideration should be given to adding the associated risk(s) to the Charter Trustee Risk Register.
	Recommendations will be followed-up by Internal Audit as part of the next audit review.
Low Priority	Low Priority recommendations have actual / potential minor implications for achievement of the Charter Trustee's objectives and/or a minor effect on delivery.
	Recommendations will be followed-up by Internal Audit as part of the next audit review.

B. Findings & Recommendations

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
Α.	Appropriate accounting records have been properly k	cept throughout the financial year			Substa	Intial
The Ch	arter Trustees use a separate ledger on the BCP Council's	financial management system, Dynamics – Fi	nance & Ope	erations. Balances have be	een rolled forward	d correctly.
В.	This authority complied with its financial regulations, VAT was appropriately accounted for	payments were supported by invoices, all	expenditure	e was approved, and	Reasor	nable
R1	 Value for money Issue: The Charter Trustees' Financial Regulations state that all expenditure above £100 should have three quotes or estimates. However, there is no process detailed for which estimate or quote should be selected to demonstrate best value for money. It was noted in previous audits (2021/22, 2022/23 & 2023/24) that in some cases, three quotes or estimates had not been obtained and explanations for this were not documented and agreed at the time. Testing in 24/25 highlighted that evidence is not being held in a central location to support expenditure. Risk: The Charter Trustees are not obtaining value for money. 	The previous 2021/22, 2022/23 and 2023/24 recommendations have been revised and reiterated as follows: Charter Trustees should review whether the current £100 limit, to obtain three quotes, is appropriate. It may be more proportionate and efficient to have a higher limit where three quotes are sought and to have a different best value arrangement for lower level spend. Financial Regulations should be amended or supplemented to include a process to evaluate quotes or estimates in order to demonstrate that the best value for money is obtained, including the process for approving where quotations are not obtained. Financial Regulations should state that evidence should be held to support this.	Medium	Where possible, the Civic Team procure at least three quotes for all expenditure above £100, in line with the Financial Regulations. Successful bids are then selected based on value for money, quality, and reliability. The successful quote therefore may not always be the lowest. However, specialist services within niche fields (such as maintenance of civic chains of office) may not allow for three quotes to be procured due to a limited supplier base.	Assistant Chief Financial Officer (RFO) and Deputy Head of Democratic Services	June 2025

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
				Advice has been sought from the Responsible Financial Officer on whether the Financial Regulations can be amended to raise the £100 limit to allow greater flexibility and reduce administrative time for officers. The RFO has agreed that the Financial Regulations can be increased to £500 and CT approval for this will be sought as part of their Financial Outturn report.		
				The team will consider how to formally record the quote evaluation process and how this data should be stored.		
R2	Purchase Orders Issue: A new recording process for purchase orders is now operational in SharePoint. A folder for each purchase order is created. However, a copy of purchase order is not always retained, nor evidence that the purchase order has been approved.	Ensure purchase orders are being authorised, and evidence of this authorised purchase order are held within the new filing system. Log to show commitments to be created.	Medium	The team are reviewing how to better use the Cloud for the filing of documents. The team will consider how to use the new filing	Deputy Head of Democratic Services	December 2025
	There is no separate log to recording the running commitment totals of purchase orders raised.	Investigate if an automated purchase order system could be implemented.		system to create and record an evidence log		

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
	The purchase order template has the wrong reference number PR-PCT should be PO-PCT.			of approved purchase orders.		
	Poole Charter Trustees are unable to use the BCP Council system to raise purchase orders.			The RFO is to	Assistant	December
	Risk: Purchases may not be authorised prior to commitment to expenditure and there may be no record of agreed terms and conditions (including price) or committed expenditure.			investigate if use of the Council system is an option.	Chief Financial Officer (RFO)	2025
R3	 Invoice Details Issue: Charter Trustee name and address are required to be on invoices to enable VAT to be reclaimed. It was noted during sample testing of invoices received in 2024/25 that 4/10 invoices had been incorrectly addressed to BCP Council which could affect future claims. Risk: Loss of income to the charter trustee. Not adhering to HMRC invoicing rules. 	Ensure the correct name and address is detailed on all invoices received by the Charter Trustees prior to authorisation.	Low	The Civic Team and Management will ensure the correct name and address is detailed on all invoices received by the Charter Trustees prior to payment authorisation.	Deputy Head of Democratic Services	With immediate effect
R4	Selection of Venues and Suppliers Issue: Custom and practice allows for the Mayor to select where they hold their annual mayor making events. Other than the Financial Regulation requirement to obtain three quotations, there are no agreed policies/procedures on how these should be selected and approved. This includes circumstances where there is a personal or financial interest with the chosen supplier. Risk: The Charter Trustees may not be obtaining value for money. Unable to protect the Charter Trustees	 The previous 2023/24 recommendation is reiterated: Procedures to approve the selection of suppliers for mayoral events should be produced and agreed, including: Obtaining value for money How to manage personal or financial interests Who is able to approve 	Low	As set out in R1, the team will consider how to formally record the quote evaluation and approval process and how this data should be stored. Procedure for managing personal or financial interests, declarations of interests etc., are set out in the Council's	Deputy Head of Democratic Services	December 2025

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
	and/or the position of Mayor from accusations of wrongdoing.	To protect the Charter Trustees from accusations of wrongdoing, in any instance where there are associations with the owners of a venue, a declaration of interest should be made, and best value should be sought through acquiring at least three quotes.		Constitution, is provided to Trustees as part of their Councillor Induction and is also present on all published meeting agendas.		
R5	 Handbook Issue: There is no reference to approval and reimbursement of out-of-pocket expenses, such as the requirement for a claim to be accompanied by receipts, within the current Handbook. Risk: Inappropriate or unverified expenses may be claimed. 	The guidance for approval and reimbursement of out-of-pocket expenses within the Handbook should be updated.	Low	The Handbook has been amended under advisement from the Poole Civic Working Group and is to be brought to the June 2025 CT meeting for formal approval. Amendments include the addition of guidance for approval and reimbursement of out-of-pocket expenses.	Deputy Head of Democratic Services	September 2025
С.	The Trustee assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to ma nage these.					nable
R6	Insurance	Ensure that the insurance recharges cover all areas of insurance,	Medium	i) Recharges –	Deputy Head of	31 st March
	 i) Recharges have not been reviewed since start of charter trustees in 2019. Currently discussions are taking place between insurance and Charter Trustees to 	including officer time, and this is included in the Service Level Agreement. Review insurance cover and premiums in conjunction with the Insurance team to ensure that it		Senior Insurance Officer and Insurance Risk Manager to meet to design a recharge model for Charter Trustees.	Democratic Services and Senior Insurance Officer	2026 (operatio nal 26/27)

Rec No.	Findings		Recommendations	Priority	Management Response	Responsible Officer	Target Date
	ii)	determine appropriate recharges within the SLA. (See R13) Research is being undertaken to identify if additional insurance is required.	meets the needs of the Charter Trustees.		This needs to link to the SLA which is currently work in progress. (reliant on SLA being in place).		
	insurance BCP Cou	Charter Trustees may not have appropriate cover. ncil Risk: The Council may be subsidising nce costs of the Charter Trustees.			ii) Senior Insurance Officer to contact Charter Trustees again to discuss insurance requirements.		
D.	The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate				Reasor	nable	
R7	Issue: In overspend being incu responsib Working (Furthermo subseque The follow • Photog oversp • Remov	Dverspend approval. accordance with the handbook, any budget I should be approved prior to the spend urred. Although the two budget signatories le for approving overspend sit on the Budget Group, no evidence of this could be provided. ore, this overspend has not been reported to nt the Charter Trustee committees. <i>v</i> ing overspends during 2024/25 were noted: graphy - £150 budget, actual £300 - £150 end. <i>v</i> al Costs £567 no budget, overspend £567.	Ensure appropriate approval, in line with handbook requirements, is obtained and documented prior to spend.	Low	Where possible, all necessary expenditure over budget is identified in advance, and is put to the budget signatories for approval. There will be occasions when actual expenditure exceeds that forecasted, but such occasions are rare. Such overspends are then communicated to Charter Trustees through the Responsible	Deputy Head of Democratic Services	With immediat e effect.

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
				Financial Officer's budget reports.		
				The team will ensure all material overspend is flagged to the budget signatories to ensure approval is in place.		
R8	Reserves	The previous 2021/22, 2022/23 and 2023/24 recommendation is reiterated:	Medium	This area is to be discussed at Civic	Assistant Chief	Decembe r 2025
	Issue: As historically reported, The Charter Trustees have a high level of reserves, significantly higher than the 20% recommended by the Responsible Finance Officer.	A reserves strategy, including links to precept, should be put in place to manage reserves whilst staying in		working group.	Financial Officer (RFO)	1 2025
	Whilst there were efforts to reduce reserves during 2024/25, following advice from King's Counsel budgeted events required removal as they did not meet the remit of Poole Charter Trustee. This has resulted in reserves remaining high.	line with the purpose and scope of the Charter Trustees.				
	Risk: The Charter Trustees may be levying a higher precept than required.					
E.	Expected income was fully received, based on correct appropriately accounted for	t prices, properly recorded, and promptly	banked; and	VAT was	Substa	Intial
	y income received by the Charter Trustees during 2024/25 I Trustees.	has been the annual precept other than misce	ellaneous refu	nds/ reimbursements, wh	ich has been rec	eived by the
F.	Petty cash payments were properly supported by receipts, all petty cash expenditure was approved, and VAT appropriately accounted for N/A					
	stees themselves do not have petty cash floats nor do any re included in the expenditure section above.	of the staff appointed by the Council to work o	on the Trustee	es. The Council staff have	access to paym	ent cards

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
G.	Salaries to employees and allowances to members we requirements were properly applied	ere paid in accordance with this authority's	approvals,	and PAYE and NI	Substa	Intial
Trustees	s do not receive allowances for their role on the Charter Tru	sts. BCP Council's payroll system is subject t	o periodic rev	view by Internal Audit.		
Н.	Asset and investments registers were complete and accurate and properly maintained				Reasonable	
R9	 Asset Register Issue: Asset register was found to have been erroneously amended during the year resulting in amendments to some values and unique asset numbers. This resulted in the total value of assets being increased when no revaluation, additions or deletions had been carried out. This resulted in a discrepancy between the following key documents: Asset Register - £1,278,555 Insurance schedule for fine art - £1,278,555 AGAR - £1,277,055 There was no audit trail to support who and why additional items had been added or deleted to the asset register. The current spreadsheet system does not restrict access to make amendments to the asset register. Whilst it was clear most items were verified during asset verification process due to anomalies in the spreadsheet internal audit were unable to confirm this for all cases. It was noted that although the initials of the Charter Trustees undertaking the checks are recorded in a spreadsheet, there is no confirmation (such as via) 	Ensure asset register cannot be erroneously amended and that access is restricted as appropriate. Investigate and resolve the current discrepancies. Ensure asset values reconcile to enable the correct figure is used on the AGAR. Ensure documented evidence is held to support confirmation from the person(s) completing the checks.	Medium	The Civic team has reviewed its processes governing the maintenance of asset register documents and can confirm that restrictions to the register(s) are now in place to prevent unauthorised amendment. All authorised changes will be reviewable via a document audit log. Valuation discrepancies are being resolved and the team is confident that the AGAR figure is correct. The Senior Insurance Officer responsible for the Charter Trustee's insurance has confirmed that the minor over- insurance is	Deputy Head of Democratic Services	June 2025

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
	signature or email) to confirm the named person(s) completed the task and agrees the outcome.			reflective of items/assets		
	It was also noted that no overall summary of assets is maintained giving a total value.			subsequently added since the 2019 valuation and reflects		
	Risk: Lack of an accurate record being maintained of the assets and valuations.			market value.		
	Missing items not identified in a timely manner. Potential theft going undiscovered with no corrective action being completed to investigate.					
R10	Asset Valuation Schedule	The previous 2023/24 recommendation	Low	An Asset Valuation is	Deputy Head	Decembe
	Issue: The last valuation of Poole Charter Trustee assets took place in 2019 and there is currently no	has been reiterated as follows: An appropriate asset valuation		to be scheduled before end 2025,	Democratic	r 2025
	schedule/ plan in place for this moving forward.	schedule should be determined.		currently forecast for August 2025.	Services	
	Risk: Assets are valued at the incorrect amount which may impact insurance claims.			A budget for the		
				valuation was agreed at the January 2025 CT meeting.		
Т.	Periodic bank account reconciliations were properly of	carried out during the year			Reasonable	
R11	Bank Reconciliation	Previous audit recommendation from	Low	The nominated Cllr for	Civic Team	With
	Issue: The Quarter 3 bank reconciliation has not been approved in line with requirements.	23/24 has been revised and reiterated as follows:		this task was appointed to undertake bank statement	Leader and Assistant Chief	immediate effect
	Risk: Bank Reconciliation not approved	Arrangements should be put in place for sign off/ approval of Quarter 3 bank		verifications, the request for Q3 was	Financial Officer (RFO)	
		reconciliations.		sent to this Cllr on 21		
				Jan 2025 however, we have not been provided with a		

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
		Arrangements to cover during absence of key Councillors should be put in place for future.		response. In future, if not received within a certain timeframe a reminder will be sent.		
				A mechanism is to be established with finance officers to provide confirmation to civic team when approval is received.		
J.	Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded			N/A		
	inancial statements are only produced at year end, and the ssues in section 1, 4 and 9 in this report.	se are considered by the external auditor as p	part of their a	nnual audit process. Cons	ideration was gi	ven to
К.	If the authority certified itself as exempt from a limited declared itself exempt	l assurance review in 2023/24, it met the ex	xemption cri	teria and correctly	N/A	
The True	stees did not certify themselves as exempt from a limited as	surance review and therefore is not applicabl	e.			
L.	The authority published the required information website the relevant legislation	site/webpage up to date at the time of the i	nternal audi	t in accordance w ith	Reasor	nable
R12	Publication Scheme Issue: The Trustees are largely compliant with the publication scheme requirements of the Freedom of Information Act; however, management have determined not to publish expenditure over £100 and regalia asset list have not been included due to resource (as permitted under the Act) and operational considerations.	Consider formalising decision with Charter Trustees regarding the publication scheme	Low	The team has considered the recommendation in light of the ICO Freedom of Information Act guidance document which recommends as best practice a number	Deputy Head of Democratic Services	June 2025 (as part of audit report)

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
	Risk: ICO expects you to provide in order to meet your commitments under the model publication scheme.			of documents to be published publicly.		
				Where appropriate, the Civic Team, ensures that those documents are published, including Standing Orders, budgets, minutes of meetings, AGARs, etc.		
				However, given the monetary and historic value of many of the civic assets, the decision has been made to not publish any form of asset register to the public website. This is to ensure the safety of the assets and those officers or Civic heads who may be carrying/wearing such items in public.		
				Additionally, the guidance lists a number of reasons for not publishing information, including when "it would be impractical or		

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
				resource-intensive to prepare the material for routine release."		
				Given the current demands on staff resources in supporting the Charter Trustees and Chairman, it is felt that publishing all expenditure over £100 would be impractical and too resource intensive.		
М.	In the year covered by this AGAR the authority correctly provided for the exercise of public rights as required by the Accounts and Audit Regulations				Substantial	
The Tru	ustees have notices on the relevant section of the BCP Cour	ncil website advertising the public's right to ins	spect the acc	ounts for the 2022/23 acc	ounting statemer	nts.
Ν.	N. The authority complied with the publication requirements for the 2023/24 AGAR				Substantial	
All publ	ication requirements have been complied with as published	on the relevant parts of the BCP website.				
О.	Trust funds (including charitable) – The council met it	s responsibilities as a trustee			N/A	
BCP Co	ouncil is not one of the Charter Trustees but supports the Tru	usts in several ways.				
Other I	ssues - Consideration of Service Level Agreement					
R13	Service Level Agreement Issue: There is still no Service Level Agreement in place between the Charter Trustees and BCP Council. This recommendation was initially raised in 2020/21. This is included in the Charter Trustees risk register	The previous 2021/22, 2022/23 & 2023/24 recommendation is reiterated: Service Level Agreements or equivalents will be put in place between the Council and the Trustees to formally define their relationship	Low	The drafting of a Service Level Agreement detailing the provision of support from BCP Council to the	Deputy Head of Democratic Services	Decembe r 2025

Rec No.	Findings	Recommendations	Priority	Management Response	Responsible Officer	Target Date
	 and work to implement a Service Level Agreement is near completion. Risk: The Charter Trustees may not be receiving value for money on the services provided by BCP Council and could result in a loss of service. There is no clear separation between the Council and the Charter Trustees. There is no clear separation between the Council and the Charter Trustees. BCP Council Risk: The Council may be subsidising the Charter Trustees. 	and to set out what is being provided by the Council.		progressing. The draft requires further amendment before being put to the Civic Working Group for its endorsement to the wider CT body.		